

Safer and Stronger Communities Scrutiny and Policy Development Committee

**Thursday 10 January 2019
Open Information Gathering Session from
2.30 p.m. with formal business at 5.00 p.m.**

**To be held at the Town Hall, Pinstone
Street, Sheffield, S1 2HH**

The Press and Public are Welcome to Attend

Membership

Councillors Ben Curran (Chair), Penny Baker (Deputy Chair), Sue Auckland, Michelle Cook, Dawn Dale, Keith Davis, Roger Davison, Terry Fox, Mark Jones, George Lindars-Hammond, Karen McGowan, Anne Murphy, Zahira Naz, Kaltum Rivers and Richard Shaw

Substitute Members

In accordance with the Constitution, Substitute Members may be provided for the above Committee Members as and when required.

PUBLIC ACCESS TO THE MEETING

The Safer and Stronger Communities Scrutiny Committee exercises an overview and scrutiny function in respect of the planning, development and monitoring of performance and delivery of services which aim to make Sheffield a safer, stronger and more sustainable city for all of its residents.

A copy of the agenda and reports is available on the Council's website at www.sheffield.gov.uk. You can also see the reports to be discussed at the meeting if you call at the First Point Reception, Town Hall, Pinstone Street entrance. The Reception is open between 9.00 am and 5.00 pm, Monday to Thursday and between 9.00 am and 4.45 pm. on Friday. You may not be allowed to see some reports because they contain confidential information. These items are usually marked * on the agenda.

Members of the public have the right to ask questions or submit petitions to Scrutiny Committee meetings and recording is allowed under the direction of the Chair. Please see the website or contact Democratic Services for further information regarding public questions and petitions and details of the Council's protocol on audio/visual recording and photography at council meetings.

Scrutiny Committee meetings are normally open to the public but sometimes the Committee may have to discuss an item in private. If this happens, you will be asked to leave. Any private items are normally left until last. If you would like to attend the meeting please report to the First Point Reception desk where you will be directed to the meeting room.

If you require any further information about this Scrutiny Committee, please contact Alice Nicholson, Policy and Improvement Officer, on 0114 2735065 or email alice.nicholson@sheffield.gov.uk

FACILITIES

There are public toilets available, with wheelchair access, on the ground floor of the Town Hall. Induction loop facilities are available in meeting rooms.

Access for people with mobility difficulties can be obtained through the ramp on the side to the main Town Hall entrance.

**SAFER AND STRONGER COMMUNITIES SCRUTINY AND POLICY
DEVELOPMENT COMMITTEE AGENDA
10 JANUARY 2019**

Order of Business

Scrutiny Committee Review on Gun and Knife Crime in Sheffield

An open information gathering and input to scrutiny session will be held from 2:30 to 6:30 as part of the Scrutiny Committee Review on Gun and Knife Crime in Sheffield – Has the City got it right when it comes to reducing gun and knife crime in Sheffield?

- 1. Welcome and Housekeeping Arrangements**
- 2. Apologies for Absence**
- 3. Exclusion of Public and Press**
To identify items where resolutions may be moved to exclude the press and public
- 4. Declarations of Interest**
Members to declare any interests they have in the business to be considered at the meeting
- 5. Public Questions and Petitions**
To receive any questions or petitions from members of the public.
- 6. Gun and Knife Crime Scrutiny Review**
Next Steps – Paper to Follow.
- 7. Work Programme 2018-19**
Report of the Policy and Improvement Officer.
- 8. Date of Next Meeting**
The next meeting of the Committee will be held on 14th March, 2019.

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ADVICE TO MEMBERS ON DECLARING INTERESTS AT MEETINGS

If you are present at a meeting of the Council, of its executive or any committee of the executive, or of any committee, sub-committee, joint committee, or joint sub-committee of the authority, and you have a **Disclosable Pecuniary Interest (DPI)** relating to any business that will be considered at the meeting, you must not:

- participate in any discussion of the business at the meeting, or if you become aware of your Disclosable Pecuniary Interest during the meeting, participate further in any discussion of the business, or
- participate in any vote or further vote taken on the matter at the meeting.

These prohibitions apply to any form of participation, including speaking as a member of the public.

You **must**:

- leave the room (in accordance with the Members' Code of Conduct)
- make a verbal declaration of the existence and nature of any DPI at any meeting at which you are present at which an item of business which affects or relates to the subject matter of that interest is under consideration, at or before the consideration of the item of business or as soon as the interest becomes apparent.
- declare it to the meeting and notify the Council's Monitoring Officer within 28 days, if the DPI is not already registered.

If you have any of the following pecuniary interests, they are your **disclosable pecuniary interests** under the new national rules. You have a pecuniary interest if you, or your spouse or civil partner, have a pecuniary interest.

- Any employment, office, trade, profession or vocation carried on for profit or gain, which you, or your spouse or civil partner undertakes.
- Any payment or provision of any other financial benefit (other than from your council or authority) made or provided within the relevant period* in respect of any expenses incurred by you in carrying out duties as a member, or towards your election expenses. This includes any payment or financial benefit from a trade union within the meaning of the Trade Union and Labour Relations (Consolidation) Act 1992.

*The relevant period is the 12 months ending on the day when you tell the Monitoring Officer about your disclosable pecuniary interests.

- Any contract which is made between you, or your spouse or your civil partner (or a body in which you, or your spouse or your civil partner, has a beneficial interest) and your council or authority –
 - under which goods or services are to be provided or works are to be executed; and
 - which has not been fully discharged.

- Any beneficial interest in land which you, or your spouse or your civil partner, have and which is within the area of your council or authority.
- Any licence (alone or jointly with others) which you, or your spouse or your civil partner, holds to occupy land in the area of your council or authority for a month or longer.
- Any tenancy where (to your knowledge) –
 - the landlord is your council or authority; and
 - the tenant is a body in which you, or your spouse or your civil partner, has a beneficial interest.
- Any beneficial interest which you, or your spouse or your civil partner has in securities of a body where -
 - (a) that body (to your knowledge) has a place of business or land in the area of your council or authority; and
 - (b) either -
 - the total nominal value of the securities exceeds £25,000 or one hundredth of the total issued share capital of that body; or
 - if the share capital of that body is of more than one class, the total nominal value of the shares of any one class in which you, or your spouse or your civil partner, has a beneficial interest exceeds one hundredth of the total issued share capital of that class.

If you attend a meeting at which any item of business is to be considered and you are aware that you have a **personal interest** in the matter which does not amount to a DPI, you must make verbal declaration of the existence and nature of that interest at or before the consideration of the item of business or as soon as the interest becomes apparent. You should leave the room if your continued presence is incompatible with the 7 Principles of Public Life (selflessness; integrity; objectivity; accountability; openness; honesty; and leadership).

You have a personal interest where –

- a decision in relation to that business might reasonably be regarded as affecting the well-being or financial standing (including interests in land and easements over land) of you or a member of your family or a person or an organisation with whom you have a close association to a greater extent than it would affect the majority of the Council Tax payers, ratepayers or inhabitants of the ward or electoral area for which you have been elected or otherwise of the Authority's administrative area, or
- it relates to or is likely to affect any of the interests that are defined as DPIs but are in respect of a member of your family (other than a partner) or a person with whom you have a close association.

Guidance on declarations of interest, incorporating regulations published by the Government in relation to Disclosable Pecuniary Interests, has been circulated to you previously.

You should identify any potential interest you may have relating to business to be considered at the meeting. This will help you and anyone that you ask for advice to fully consider all the circumstances before deciding what action you should take.

In certain circumstances the Council may grant a **dispensation** to permit a Member to take part in the business of the Authority even if the member has a Disclosable Pecuniary Interest relating to that business.

To obtain a dispensation, you must write to the Monitoring Officer at least 48 hours before the meeting in question, explaining why a dispensation is sought and desirable, and specifying the period of time for which it is sought. The Monitoring Officer may consult with the Independent Person or the Council's Audit and Standards Committee in relation to a request for dispensation.

Further advice can be obtained from Gillian Duckworth, Director of Legal and Governance on 0114 2734018 or email gillian.duckworth@sheffield.gov.uk.

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Report to Safer and Stronger Scrutiny and Policy Development Committee Thursday 10th January 2019

Report of: Policy and Improvement Officer

Subject: Draft Work Programme 2018/19: Safer and Stronger Scrutiny and Policy Development Committee

Author of Report: Alice Nicholson, Policy and Improvement Officer
alice.nicholson@sheffield.gov.uk
 0114 273 5065

The current work programme for 2018/19 is attached at Appendix 1.

There is one remaining meeting scheduled for 2018/19 on 14th March 2019, the work programme includes items for that meeting. If the Committee wish to add to these they are encouraged to consider prioritisation of any outstanding items or additional items in line with the sections of this report that refer to role of scrutiny, determining the work programme.

Where an issue is not appropriate for inclusion on a meeting agenda, but there is significant interest from members, the Committee can choose to request a written briefing.

Type of item: The report author should tick the appropriate box

Reviewing of existing policy	
Informing the development of new policy	
Statutory consultation	
Performance / budget monitoring report	
Cabinet request for scrutiny	
Full Council request for scrutiny	
Call-in of Cabinet decision	
Briefing paper for the Scrutiny Committee	
Other	X

The Scrutiny Committee is being asked to:

- Consider and discuss the committee's work programme for the last scheduled meeting 2018/19

Background Papers: [Sheffield Council Constitution](#)

Category of Report: OPEN

Draft Work Programme 2018/19: Safer and Stronger Scrutiny and Policy Development Committee – Thursday 10th January 2019

1.0 What is the role of Scrutiny?

- 1.1 Scrutiny Committees exist to hold decision makers to account, investigate issues of local concern, and make recommendations for improvement. The Centre for Public Scrutiny has identified that effective scrutiny:
- Provides ‘Critical Friend’ challenge to executive policy makers and decision makers
 - Enables the voice and concern of the public and its communities
 - Is carried out by independent minded governors who lead and own the scrutiny process
 - Drives improvement in public services and finds efficiencies and new ways of delivering services
- 1.2 Scrutiny Committees can operate in a number of ways – through formal meetings with several agenda items, single item ‘select committee’ style meetings, task and finish groups, and informal visits and meetings to gather evidence to inform scrutiny work. Committees can hear from Council Officers, Cabinet Members, partner organisations, expert witnesses, members of the public. Scrutiny Committees are not decision making bodies, but can make recommendations to decision makers. Also available to members is the Call-In of decisions to the appropriate Scrutiny Committee.

2.0 Legislative Powers relevant to Safer and Stronger Communities Scrutiny and Policy Development Committee

- 2.1 Under the Police and Justice Act 2006, every local authority is required to have a Crime and Disorder Committee with the power to scrutinise the local Crime and Disorder Reduction Partnership or Community Safety Partnership as they are now referred. In Sheffield the Crime and Disorder Committee is the Safer & Stronger Communities Scrutiny Committee and the local Crime and Disorder Reduction Partnership (CDRP) is the Safer and Sustainable Communities Partnership.
- 2.2 The requirements of the 2006 Act were enacted by the Crime and Disorder (Overview and Scrutiny) Regulations 2009 which came into force for local authorities in England on 30 April 2009. Under the Act the Crime and Disorder Committee (in Sheffield the Safer & Stronger Communities Scrutiny Committee) can:
- Scrutinise decisions made and actions taken in connection by the responsible authorities that make up the CDRP / Community Safety Partnership
 - Request information from the responsible authorities
 - Require attendance of officer or employees or responsible authorities to answer questions or to provide information.
- 2.3 The Safer and Sustainable Communities Partnership is made up of all the public services in the city, with representatives from the private and voluntary sectors. The Partnership considers issues across the breadth of community safety, such as:

crime, anti-social behaviour, drug and alcohol misuse, community cohesion, preventing offending and reoffending, and protecting vulnerable people.

- 2.4 The bodies represented on the Partnership have a statutory duty to work together to prevent crime and disorder in their area. The Partnership is also required by statutory regulation to produce an annual assessment of the levels and patterns of crime, disorder and substance misuse, and agree an annual partnership plan. This is referred to as the Joint Strategic Intelligence Assessment. The Committee work programme includes an annual reporting item from the partnership in January 2019.
- 2.5 The Police and Crime Panel was established with the statutory function to scrutinise and hold to account the Police and Crime Commissioner for South Yorkshire. The Committee have at times received an update on the work of the Police and Crime Panel.

3.0 Determining the work programme

- 3.1 Attached to this report at Appendix 1 is a draft work programme 2018/19. There is one remaining meeting scheduled for 2018/19 on 14th March 2019, the work programme includes items for that meeting. If the Committee wish to add to these they are encouraged to consider prioritisation of any outstanding items or additional items in line with the sections of this report that refer to role of scrutiny, determining the work programme.
- 3.2 It is important the work programme reflects the principles of effective scrutiny, outlined above at 1.1, and so the Committee has a vital role in ensuring that the work programme is looking at issues that concern local people, and looking at issues where scrutiny can influence decision makers. The work programme remains a live document, and there will be an opportunity for the Committee to discuss it at every Committee meeting, this might include:
 - Prioritising issues for inclusion on a meeting agenda
 - Identifying new issues for scrutiny
 - Determining the appropriate approach for an issue – e.g. select committee style single item agenda vs task and finish group
 - Identifying appropriate witnesses and sources of evidence to inform scrutiny discussions
 - Identifying key lines of enquiry and specific issues that should be addressed through scrutiny of any given issue.
- 3.3 Members of the Committee can also raise any issues for the work programme via the Chair or Policy and Improvement Officer at any time.

4.0 Meeting Dates 2018/19

- 4.1 Meetings have been scheduled for Thursdays 5-8pm with one remaining this municipal year on:
 - 14th March 2019

5.0 Recommendations

5.1 The Scrutiny Committee is being asked to:

- Consider and discuss the committee's work programme for the last scheduled meeting 2018/19
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Safer and Stronger Communities Scrutiny and Policy Development Committee

WORK PROGRAMME 2018/19

Last updated: 2nd January 2019

Please note: the work programme is a live document and so is subject to change.

Safer & Stronger Communities		Thursday 5-8pm	
Topic	Reasons for selecting topic	Lead Officer/s	Agenda Item/ Briefing paper
Thursday 12th July 5-8pm			
<i>Street Culture Task Group Committee Recommendations</i>	<i>Initial Cabinet response to scrutiny recommendations - agreed Cabinet 18.04.2018</i>	<i>Cllr Jim Steinke, Maxine Stavrianakos</i>	Agenda Item
<i>Fire Safety on Tower Blocks, Council High Rise Residential Buildings and including Hackitt Review interim report</i>	<i>Continuing watch on Sheffield response to Grenfell Inquiry (December 2018 possible interim report) and Hackitt review (interim report May 2018)</i>	<i>Cllr Jim Steinke, Janet Sharpe, Jill Hurst</i>	Agenda Item
<i>Draft Committee work programme 2017-18</i>	<i>consideration of a draft work programme for Safer and Stronger Communities Scrutiny and Policy Development Committee 2018-19, including dates of meetings for year</i>	<i>Policy and Improvement Officer</i>	Agenda Item

Thursday 13th September 5-8pm			
<i>Gun and Knife Crime in the city</i>	<i>Scene setting in advance of a scrutiny review: Role of Safer and Sustainable Communities Partnership and working together; current issues in Sheffield and how the partnership are starting to tackle the issue</i>	<i>Sheffield CC - Jim Steinke, Maxine Stavrianakos; South Yorkshire Police - Stuart Barton & Una Jennings</i>	Agenda Item
<i>Fire Safety on Tower Blocks - cladding</i>	<i>Receive latest report on cladding</i>	<i>Jim Steinke, Janet Sharpe</i>	Agenda Item
<i>Work programme 2017-18</i>		<i>Policy and Improvement Officer</i>	<i>Standing Item</i>
Page 1 18th November 5-8pm			
<i>Petition - Make Housing Developers be Transparent About Costs in Sheffield</i>	<i>Petition presented to Cabinet 19th September, to be considered by scrutiny</i>	<i>Jack Scott, Cabinet Member for Transport and Development, Rob Murfin, Chief Planning Officer</i>	Agenda Item
<i>Street Culture Update - Are we ready for Christmas?</i>	<i>Receive a verbal update from Cabinet Member for Neighbourhoods and Community Safety on how ready we are in the city for any Christmas peak in Street Culture activity</i>	<i>Jim Steinke, Cabinet Member for Neighbourhoods and Community Safety; Lead Officers for Help Us Help and Homelessness</i>	Agenda Item

<i>Community Infrastructure Levy Neighbourhood Portion (Local CIL)</i>	<i>Call-In of Cabinet Decision 17th October 2018</i>	<i>Jim Steinke, Cabinet Member for Neighbourhoods and Community Safety; Jack Scott, Cabinet Member for Transport and Development; Dawn Shaw, Head of Libraries, Community Services and Learning & Skills.</i>	Agenda Item
<i>Work programme 2017-18</i>		<i>Policy and Improvement Officer</i>	<i>Standing Item</i>
Thursday 13th December 5-8 pm			
<i>London Road, Abbeydale Road & Chesterfield Road (LAC) Selective Licensing – update post implementation</i>	<i>Monitoring the impact of the impact of the scheme over 6/12 months - Cabinet Decision 20th June 2018 - implementation scheduled 1st November 2018 - progress report, issues arising pre implementation</i>	<i>Cllr Jim Steinke, Janet Sharpe</i>	Agenda Item
<i>Challenge for Change: How well is Anti-social behaviour dealt with by the Housing Service</i>	<i>Report to Committee of latest project by tenant scrutiny group - Scrutiny Committee is place for accountability of Council's response to Challenge for Change programme and recommendations</i>	<i>Challenge for Change Tenant Scrutiny Group; Tina Gilbert, Place Business Strategy</i>	
<i>Councillors' Guide on spending the CIL Neighbourhood Portion (or Local CIL)</i>	<i>Consider the Guidance Note - fulfilling Scrutiny Committee Call-In caveat</i>	<i>Jim Steinke, Cabinet Member for Neighbourhoods and Community Safety; Jack Scott, Cabinet Member for Transport and Development; Dawn Shaw, Head of Libraries, Community Services and Learning & Skills.</i>	

<i>Work programme 2017-18</i>		<i>Policy and Improvement Officer</i>	<i>Standing Item</i>
Thursday 10th January 2:30-6:30 pm	Note change in time to accommodate evidence gathering		10th January
Gun & Knife Crime - open evidence gathering session	open invite to submit information online/email, attend workshops with members of the committee - to gather information on solutions and interventions that can reduce this crime, find out has the city got it right	Members of the Committee	open session
Thursday 14th March 5-8 pm			28th February
Street Culture Task Group Committee Recommendations	Rescheduled from October 2018: Council led multi-agency written response to scrutiny recommendations - Services within e.g. City Centre Ambassadors, Homelessness, DACT; Agencies e.g. Archer Project, Framework, SYP - agreed Cabinet 18.04.2018	Jim Steinke, Cabinet Member for Community Safety and Lead Officer and agency representatives	Agenda Item
Selective Licensing Scheme - London Road, Abbeydale Road and Chesterfield Road: Update 4 months into scheme	Monitoring the impact of the impact of the scheme over 6/12 months - Cabinet Decision 20th June 2018 - implementation scheduled 1st November 2018 - progress report, issues/impact during first 4 months of operation	Cllr Jim Steinke, Janet Sharpe	Agenda Item
Reduction and Rough Sleeping Update (Homelessness)	To receive an update on Reduction and Rough Sleeping	schedule for March	TBC
Moved from 10th January: Post Christmas - Update on Street Culture			briefing for information

Scrutiny Annual Report 2018-19 Draft Content & Work Programme 2019-20	This report provides the Committee with a summary of its activities over the municipal year for inclusion in the Scrutiny Annual Report 2018-19; and a list of topics which it is recommended be put forward for consideration as part of the 2019-20 Work Programme for this committee.	Policy and Improvement Officer	Briefing Paper
Outstanding items for 2018/19			
<i>Move to March or 2019/20 - Universal Credit - update 3+ months of rollout; visit DWP Job centres</i>	<i>Update after 3+ months roll out, before/after numbers attending foodbanks - Indications of impact of implementation, potential impact on family cohesion and domestic violence, gaps in provision; and housing evictions - a Council position/policy response to Universal Credit for Council housing, any role in private rented.</i>	TBC	TBC
Hate Crime Action Plan	Reporting on Hate Crime action plan and progress - a recommendation of Hate Crime Task Group		TBC
Sheffield Cohesion Strategy	Carry forward from last year's to be scheduled work programme list and forthcoming decisions - now Sheffield Cohesion Charter		TBC
Neighbourhood Working - A New Approach for Sheffield	The committee received a report on 16th February, and they agreed to request an interim update 3-6 months into implementation of the new model. New timeline required from lead Cabinet Member		TBC
Challenge for Change - progress on responses to Challenge for Change Recommendations	Review of progress and Council's response to Challenge for Change recommendations across full programme		TBC

Homes for all - Housing Strategy Update and New Homes Delivery Plan – HRA Business Plan	To consider the updated strategy and delivery plan for homes in Sheffield – role of HRA Business Plan	Lead Officer - Janet Sharpe	TBC
Affordable Housing	How can we get housing in the city that is affordable to Sheffield people? Though national rank places Sheffield as affordable, local average wage makes housing unaffordable for large proportion of Sheffield population, this is about responding to city fairness and equality, and Making Sheffield Fairer	Cabinet Report due	TBC
Onward work programme			
<i>Community Safety Partnership</i>	<i>Statutory role for the Committee: Annual Reporting - Council has a legal responsibility to annually scrutinise the Community Safety Partnership</i>	Full Council 9th January 2019	TBC
<i>TBC - Street Culture - begging</i>	<i>Continuing Street Culture activity following on from 2017/18 task group - to examine impact of street culture (rough sleeping/begging) on the city centre economy - other agencies e.g. BID, City Growth</i>	Dependent on Multi-Agency response to committee's recommendations	TBC
<i>TBC - Street Culture - health response and provision</i>	<i>Continuing Street Culture activity following on from 2017/18 task group - seek a health services response to the street culture task group findings and recommendations - understanding health provision and requirements. Invite comment from public health, SHSC Trust, STH, health and wellbeing board (possible joint activity with HASC Scrutiny Committee)</i>	Dependent on Multi-Agency response to committee's recommendations	TBC

Move to 2019/20 programme: <i>Private Rented Housing Sector</i>	<i>Increase in % of private rented sector in Sheffield (PRS); Cost and Quality - Mitigations, standards e.g. Selective Licensing, private landlords</i>	<i>Move to 2019/20 programme</i>	TBC
Move to 2019/20 programme: <i>Kerslake Review - Manchester Arena Attack</i>	<i>How prepared would Sheffield be? What is in place in Sheffield, any lessons for our system, anything missing?</i>	<i>Lead Member, Lead Officer (Mick Crofts), SYP & other partners to be confirmed</i>	TBC
Move to 2019/20 programme: <i>Drug Strategy</i>	<i>Executing the strategy</i>		TBC
Move to 2019/20 programme: <i>New Housing Repairs Service</i>	<i>A 2 years post in-source update; What impact did it have in-sourcing, what does it look like now, and for the future</i>	<i>Lead Officer - Neil Dawson</i>	TBC

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